

AGENDA

# for a Public Meeting to discuss a Proposed Zoning By-law Amendment (Re: D14-17-05 – Scott Island) Tuesday, September 5, 2017 12:00 p.m.

# 1. (Chair)

This public meeting is being held by the City of Kenora in accordance with Section 34 of the *Planning Act* to consider various amendments to the City of Kenora Comprehensive Zoning By-law Number 101-2015, as amended.

# 2. (Chair)

Notice was given by publishing in the Daily Miner and News which in the opinion of the Clerk of the City of Kenora, is of sufficiently general circulation in the area to which the proposed by-law amendment would apply, and that it would give the public reasonable notice of the public meeting. Notice was also provided by mail to every owner of property within 120 metres of the subject property, prescribed persons and public bodies, and posted online on the City of Kenora portal.

If anyone wishes to receive the Notice of the Decision of Council, please leave your name and address with the City Planner.

An appeal may be made to Ontario Municipal Board not later than 20 days after the day that the giving of notice as required by section 34(18) is completed by either the applicant or person or public body who, before the by-law is passed makes oral submissions at a public meeting or written submissions to the Council by filing a notice of appeal setting out the objection to the by-law and the reasons in support of the objection, accompanied by the fee prescribed under the Ontario Municipal Board Act, with the City Clerk.

The Council of the City of Kenora will have the opportunity to consider a decision at a future meeting of Council.

Herein the applicant will have the opportunity to speak on behalf of their application, and the City Planner will provide a summation of her report and recommendation, after which anyone who wishes to speak either for or against the application, will be given the opportunity to do so, and a record will be kept of all comments.

If anyone has a cell phone please either turn it off or use the vibrate option only. Thank you.

# 3. (Chair)

The applicant (or representative) will present their application.

# 4. (Chair)

City Planner, Devon McCloskey, please describe the details of this zoning amendment application.

# 5. (Chair)

Any person may express his or her views of the amendment and a record will be kept of all comments.

# 6. (Chair)

Is there anyone who wishes to speak in favour of the amendment?

# 7. (Chair)

Is there anyone who wishes to speak in opposition of the amendment?

# 8. (Chair)

Are there any questions?

#### 9. (Chair)

As there are no (further) questions, I declare this public meeting CLOSED at \_\_\_\_\_\_a.m.



August 29, 2017

# City Council Committee Report

To: Mayor and Council

Fr: Devon McCloskey, City Planner

Re: Application for Zoning By-law Amendment – Scott Island

File No.: D14-17-05

Owners: Alan Craig, Bruce Wayne, John Bryan, and Mark Brent Thiessen

Agent: Alex Clark & John Balkwill (LakeLand Consulting Services and A.M. Clark-Natural Resources Consulting)

# 1. Introduction

An application for zoning by-law amendment is proposed to exempt the subject property from the provision to require minimum lot size and frontage requirements as per Section 4.5 of the Zoning By-law. If approved, the change would enable the creation of through lots with a minimum frontage of 22 metres, and lot area of 0.82 hectares.

The property is located at Scott Island, Island K144, Parcel 237, Norman Bay. See figure 1 below for a map.



Figure 1 – Aerial sketch displaying property boundaries

### 2. Description of Proposal

To enable property specifically indicated on the sketch in page 1 to be rezoned to allow for the creation of through lots having a secondary frontage and lot area less than the required dimension of a lot in the Rural Residential zone on water.

Whereas the zone provisions contained in the Rural Residential Zone ('RR') requires a minimum lot frontage of 61 metres and lot area of 1.0 ha. Approval of a site specific provision would allow for the creation of lots with dimensions less than generally regulated for use of seasonal dwellings.

At the outset of the proposal, an application for severance was submitted, however the city advised that approval of an application for zoning by-law amendment would be required first in order to reduce the frontage requirement for the secondary frontage of through lots, and reduce the regulated lot size for proposed lots.

In addition, submission of an application and draft site plan drawing was also requested, in order to determine the viability of proposed lots, to protect significant features adjacent the shoreline and accommodate docks.

The agent supplied both applications and supporting information. An Application for Consent to Sever will be proposed at a later date, once the approval for zoning by-law amendment is received.

#### 3. Existing Conditions

The property is fronting on Norman Bay within Lake of the Woods. It is developed with a seasonal dwelling constructed in the 30's and has not been in use for several years. There is also a small pump house. A submarine hydro service is extended to the island from mainland and would be available to service new development.

The dwelling is serviced with a private septic and pumped water from Lake of the Woods, hydro service is extended from the house service to the garage.

Existing dimensions of the island property are as follows:

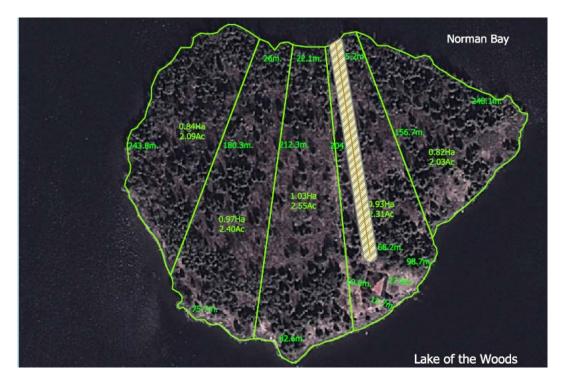
Frontage: 859.5 metres

Depth: Approximately 200 metres

Area: 11.05 hectares

The agent provided a proposed lot layout for the severance application to be proposed, please see Figure 2 on the page to follow.

# Figure 2 – Consent Application Sketch



# 4. Site Visit

Site visits were conducted on August 1<sup>st</sup>, 2017, where I viewed the property from the mainland shore and by boat. Photos showing the island are below.

Photo 1 – Perspective south showing the northside of the island and channels on the east and west in view from Changes in Latitude docking facility on the mainland



Photo 2 – Perspective north showing the southside of the island



Photo 3 a.b.c. – View of the north side of the island from East to West







b.

Photo 3 – View from the eastside of the island passing through the channel with Treasure Island on the east



# 5. Consistency with Legislated Policy and City Directives

a) Provincial Policy Statement (2014)

The applicant has identified that the application is consistent with several policies, and following are noteworthy:

Policy 1.1.1.5.2 on rural lands located in municipalities, permitted uses are: b) resourcebased recreational uses; c) limited residential development.

Policy 1.1.4 *Rural areas in Municipalities: a) building upon rural character, and leveraging rural amenities and assets.* 

Policy 1.1.5.4 Development that is compatible with the rural landscape and can be sustained by rural services should be promoted.

Policy 1.1.5.3 *Recreational, tourism and other economic opportunities should be promoted.* 

# b) City of Kenora Official Plan (2015)



The Land Use Designation of the property is Rural 'RU'. The property is proposed to be serviced with private sewage disposal and surface water.

The following policies with particular relevance are extracted from the Official Plan:

# 3.13.3 Docks and Shoreline Development

Land uses permitted along shorelines shall be as specified in the policies of the applicable land use designation. Proposed development within these areas shall be governed by the policies of Section 3.13.1 (Hazard Lands) of this Plan, the applicable land use designation and other applicable policies of this Plan, in addition to the policies of this section.

a) Docks, waterfront and marina structures on property abutting water shall:

*i.* be subject to the policies of the MNRF, the Canadian Coast Guard, Fisheries and Oceans, and the City of Kenora, and where such structures are to be on Crown Land covered by water, the comments of adjacent land owners.

*ii.* be designed, constructed and maintained in a manner which contributes to the amenity of the City.

iii. be capable of withstanding damaging storms, ice, and high water conditions.

iv. not contain sanitary facilities, pressurized water systems or dwelling units.

v. be located so as not to interfere with navigation or aids to navigation.

vi. be constructed and placed so as to minimize the impact on natural vegetation, and topography and shall not have a negative impact on natural heritage features such as fish habitat, wildlife habitat, habitat of endangered and threatened species, and wetlands.

vii. be constructed to meet the requirements of Ontario Regulation R.R.O. 1990, 351 (Marinas) under the Environmental Protection Act, in the case of marinas.

b) Septic fields servicing shoreline areas shall be located at least 30 m from the high water mark of the abutting water body. All residential lots shall be large enough to ensure that sewage fields are not located within 30 m of a water body.

c) Commercial uses on the shoreline shall be designed to be compatible with surrounding uses. Developments which contribute to the tourism industry shall be encouraged.

d) Prior to development or site alteration in areas adjacent to Fish Spawning and Nursery Area as shown on Schedule "A", a Fisheries Assessment and an Environmental Impact Statement shall be prepared to identify the potential impacts of development and site alteration adjacent to other areas of fish habitat and to adjacent watercourses and waterbodies.

e) Where new development occurs adjacent to any navigable waterway within the City of Kenora, a 5 m natural vegetation area will be required and a 10 m natural vegetation buffer will be strongly encouraged adjacent to the shoreline to minimize the impact of development on water quality in the water body.

f) Where required under the Lakes and Rivers Improvement Act or the Public Lands Act, prior written authorization from the Province must be obtained.

*g)* No plans to divert, channelize or in any way alter an inland natural watercourse shall proceed without written authorization from the Province. Where required under the federal Fisheries Act, prior written authorization from the federal Department of Fisheries and Oceans must also be obtained.

h) When considering applications for waterfront development, Council shall ensure that cultural heritage resources, both on shore and in the water, are not adversely affected. When necessary, Council will require satisfactory measures to mitigate any negative impacts on resources of cultural heritage interest or value.

*i)* Council will encourage owners of properties adjacent to lakes and water bodies to participate in the Ontario Ministry of the Environment and Climate Change Lake Partner Program. The information collected through the program allows the early detection of changes in the nutrient status and/or the water clarity of lakes due to the impacts of shoreline development, climate change, and other stresses.

#### 3.19 Private Sewage Disposal and Water Systems

No development shall be permitted unless it can be shown to the satisfaction of the City that there is an adequate water supply, availability of on-site sewage disposal system and public road access to service the development. In addition, no development shall be permitted unless Council is satisfied that the development will not have an adverse impact on neighbouring wells and sewage disposal systems.

In considering impacts on ground water quality and quantity, the City shall consider the cumulative impacts of development on the sustainability of ground water resources. Proposals for development or redevelopment served by private services shall also be subject to the provisions of the Private Services section of this Plan. In order to assess the ability of an area to meet the requirements of individual servicing (i.e. supply of water and sewage system) within lot boundaries, proponents shall follow the Ministry of Environment and Climate Change's "Procedure D-5-4 Technical Guideline for Individual On-site Sewage Systems: Water Quality Impact Risk Assessment" (Procedure D-5-4) and "Procedure D-5-5 Technical Guideline for Private Wells: Water Supply Assessment" (Procedure D-5-5).

New lots shall generally be a minimum of 1.0 hectare, unless a smaller lot size can otherwise be supported by technical information pertaining to the physical characteristics and hydrogeology of the site in accordance with Ministry of the Environment and Climate Change D-Series guidelines or their successor documents.

New sewage systems are encouraged to be located as far back from the shoreline as possible, and septic fields shall be located a minimum of 30 metres from the shoreline, unless it is not physically possible (due to terrain features or lot depth) to locate the septic field at such a distance. If this minimum distance cannot be achieved, the septic

field shall be located as far back as possible and in accordance with current legislated minimum setback requirements and on-site phosphorous treatment systems that reduce phosphorus and nitrate from reaching the shoreline shall be used.

# 4.8 Rural Area

Rural Areas include a variety of agricultural, residential, industrial, commercial, recreational,

tourism and open space uses. Over the lifetime of this Plan the Rural Areas may experience

limited change.

### 4.8.3 Residential Development in the Rural Area

a) Residential development shall be restricted to single-detached dwellings on relatively large lots serviced by private water and sewage;

b) Development proposals shall be limited in scale and shall not detract from the planned role and function of the settlement area; and

c) Development shall preserve rural character and the scenic quality of the rural landscape and shall avoid densities more appropriately found in the settlement area.

3.13.3 e) Where new development occurs adjacent to any navigable waterway within the City of Kenora, a 5 m natural vegetation area will be required and a 10 m natural vegetation buffer will be strongly encouraged adjacent to the shoreline to minimize the impact of development on water quality in the water body.

#### 5.1.4 Fish Spawning and Nursery Area

a) Important habitat and natural values are constantly changing and currently values mapping is likely incomplete. As these habitats and values, including the habitats of endangered and threatened species, change the schedules of this Plan will be updated based on information from the Ministry of Natural Resources and Forestry. As these changes are usually minor in nature, formal amendments to this Plan will not be required.

b) Where detailed habitat mapping has not been completed, all water features will be considered fish habitat, unless it can be demonstrated to the satisfaction of the City of Kenora that the features do not constitute fish habitat as defined in the federal Fisheries Act. Evaluations of water features must be performed by a qualified biologist.

c) The City of Kenora supports the management of fisheries. Such management has important economic, social and environmental benefits. It is also recognized that it is the mandate of the Department of Fisheries and Oceans to protect and preserve fish habitat on Crown and private land under the Federal Fisheries Act. Under that Act, fish habitat is defined as spawning grounds and nurseries, rearing, food supply and migration areas on which fish depend directly or indirectly in order to carry out their life processes.

d) Development or site alteration shall not be permitted within areas identified as Fish Spawning and Nursery Area shown on Schedule "A" unless an EIS demonstrates that there will be no negative impact on the Fish Spawning and Nursery Area or its ecological function.

e) Where development or site alteration is proposed within 120 m of a Fish Spawning and Nursery Area, the development should be designed to ensure that there are no negative impacts on the adjacent land, which shall also include land adjacent to all watercourses and waterbodies. The City shall require the proponent to prepare a Fisheries Assessment and an Environmental Impact Statement (EIS) in accordance with the Environmental Impact Statements section of this Plan to be submitted with any development application. The EIS must be completed by a qualified professional. The report shall identify the features of the Fish Spawning and Nursery Area, the nature of the proposed development, the potential impacts that the development may have on the Fish Spawning and Nursery Area and the mitigation measures required to prevent adverse impacts on the Fish Spawning and Nursery Area.

### 8.11.4 Creation of New Lots

The consent and subdivision/condominium granting authority shall be guided by policies of this Plan governing minimum lot size and the following policies when considering land severance approvals within the City:

a) All applications shall be evaluated on the technical information obtained from the applicant and as a result of circulation.

d) Lots in the Rural Area designation may be approved on the basis of water access where public road access is not available or appropriate, providing that adequate parking and docking is available.

*i)* In areas without municipal servicing, new lots shall generally be a minimum of 1.0 hectare, unless a smaller lot size can otherwise be supported by technical information pertaining to the physical characteristics and hydrogeology of the site, in accordance with Ministry of the environment and Climate Change D-Series guidelines or their successor documents.

c) Zoning By-law No. 101-2015



The subject property is zoned Rural Residential 'RR', and is subject to the regulations of Section

4.5. This Zone allows for the development of low density single-detached, seasonal or permanent housing and compatible uses in a rural setting.

If the Zoning By-law Amendment is approved, the property would be eligible for an application for severance that would create smaller lots with secondary frontage less than regulated. All other regulations and requirements of the zoning by-law would be met for setbacks.

Departments and Agencies Circulated	Comments Received
Municipal Engineer	No comments received
Building Department	No comments received
Roads Department	No comments received
Water & Wastewater Department	W/ww does not have any concerns – August 2/17
Kenora Hydro	The existing high voltage submarine cable with an (approximate age 28 years) that comes from main land runs to the north side of the island is in a standby energized condition. The decommissioned overhead lines and transformer cannot be used.
	In consideration of development, the owners will need to establish the preferred location for new electrical infrastructure in relation to potential building locations and easements will be required.
	Kenora Hydro will not be responsible for any cost installation of new infrastructure and further details specific to electrical servicing shall be detailed in a Kenora Hydro OFFER TO CONNECT.
Kenora Fire & Emergency	Any questions or concerns regarding further details and explanation should be directed our office – August 30/17 Kenora Fire has no issues with the current application. In the future when they develop my largest concern would be the
Services	clearing of brush and timber and how they dispose/burn the wood waste - August 2/17
	Would probably be best dealt with in the building permit. There is no ice road access to this area and they're going to want to burn large piles. These are normally covered through a special burn permit – August 3/17
Northwestern Health Unit	We are still good over here. I had sent an approval October 3, 2016. It is good to see reports such as the one Alex prepared that shows that septics work so effectively – August 1/17

# 6. Results of Interdepartmental and Agency Circulation

Ministry of Natural Resources	A site inspection of the five lots was undertaken to determine the suitability of each lot for future septic systems. There is an unplumbed cabin on Lot 2. Each of the five lots is ok for future septic systems with imported fill. Access onto each lot looked ok. We have no objections to the proposed Planning Act application to create the new lots. Laurie from our office will follow up with a copy of the plan that was reviewed. It is dated August 31, 2015 – October 1/17 MNR provided comments on August 9 <sup>th</sup> , 10 <sup>th</sup> and 15 <sup>th</sup> . The comments below summarize comments submitted. The MNR provided further explanation for the applicant in an email and report provided on August 30 <sup>th</sup> and it is attached to this report.
	The Crown land use policy in this area (G2598: Kenora- Keewatin) recognizes the significant existing development in the area and generally recommends minimum frontages of 46 m and depths of 90 metres for private lots, as a mechanism to reduce potential impacts on natural resource values. While the proposed lots on Scott Island meet depth requirements and meet frontage requirements on the south side of the island, the frontages on the north shore do not. The intention of the minimum depth requirement is to allow appropriate room to support typical backshore developments away from the water. However, this application is for through lots, each with two frontages, which could essentially double the impact of this severance, unless shoreline development is restricted to only one side/frontage.
	The EIS indicates locations for docking along the south shore of the island, while the planning rationale report indicates that the north shore may be a more suitable location for docks. The planning rationale report also makes the argument that the interpretation of frontage should be limited to the dominant feature, allowing the back end of lots to be smaller than permitted under By-law 4.5.3. Given the better suitability of the north shore for docks, there is the potential that this should be considered the "dominant feature", and therefore need to comply with the by-law.
	As mentioned in pre-consultation comments, MNRF identified walleye and white sucker spawning habitat June 2, 2017 along the south shore of Scott Island. This feature has since been delineated and entered in LIO. MNRF's delineation of fish spawning habitat included all of Sections E, F, G, H, I, and J as described in the 2016 Scott Island Fish Habitat Assessment.
	Sections F and H were not identified as critical fish spawning habitat in the Scott Island Fish Habitat Assessment. However, we recommend additional consideration of sections F and H as potential fish habitat, not only because of the substrate in this area, but also because of the negative impacts that docks

may have on adjacent fish spawning habitat (i.e. by impeding wave action, current and prevailing winds, thereby contributing to gradual siltation of spawning habitat and incremental loss of habitat). A photo of shoreline substrate along section F is included with these comments.

In MNRF's opinion, inclusions of lesser quality habitat are too small to be removed from the fish habitat designation or to accommodate shoreline development without negatively impacting adjacent higher quality fish habitat. MNRF determined the majority (~20 of 33 m) of Section H (H to I) and entire length of Section F (F to G) showed characteristics of walleye, white sucker and lake whitefish habitat.

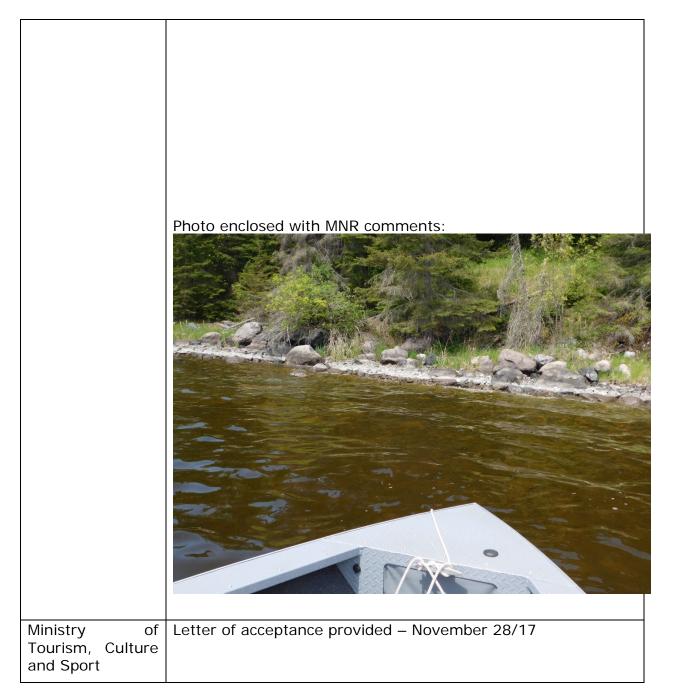
We agree with the conclusion that species at risk are unlikely to utilize Scott Island as breeding or denning habitat, although it may have been appropriate to consider Canada Warbler in the EIS.

Goldeneye lichen (*Teloschistes chrysopthalmus*) was also found on white spruce branches along the south shore of Scott Island and is an S-ranked Species, S2S3, which is a conservation status rank. S2S3 means that it is very rare to uncommon in the province of Ontario. As an S2S3 ranked species in Ontario, goldeneye lichen habitat meets criteria to be considered significant wildlife habitat as per the Provincial Policy Statement, 2014 (Section 2.1.5 (d)) and Significant Wildlife Habitat Technical Guide, 2000 (Pg 54-57).

As a result of these observations and given the issues and concerns around through lots, the MNRF does not believe any docks or shoreline development should be permitted along the south shore of Scott Island. The proposed 20 m minimal disturbance zone should be extended and include the entire south shore of Scott Island, from points A through K (as per the map provided in EIS). This should serve to proactively protect the fish habitat, as well as the goldeneye lichen habitat.

If the no-disturbance zone is not extended to include the entire south shore, then an EIS should delineate the extent of the goldeneye lichen habitat and demonstrate that there will be no negative impacts on this natural feature and is ecological function. It is the responsibility of the proponent to determine the exact location of the goldeneye lichen.

Site plan control will be especially important, as work permits are no longer required from the MNRF for docks that physically touch less than 15 square meters of below-water substrate on Crown Land. Through the planning process, MNRF can only promote good planning in order to ensure that values, such as fish habitat, are proactively protected. Thank you again for the opportunity to provide comment on this application. Please advise us of your decision in this matter.



# 7. Public Comments

A public meeting is scheduled to be held by Council on September 5<sup>th</sup>, 2017. Notice of the application was given in accordance with Section 34 of the Planning Act, whereby it was circulated on August 2<sup>nd</sup> to property owners within 120 metres, published in the Municipal Memo of the Newspaper on August 3<sup>rd</sup>, and circulated to persons and public bodies as legislated. A copy of the notice that was circulated is display on the following page as Figure 3. Together with staff, Council will have the opportunity to evaluate the proposal in lieu of public comments.

The notice also stated that the Planning Advisory Committee would have the opportunity to consider recommendation of the application to Council at their meeting on August 15<sup>th</sup>, 2017, and requested that written comments be provided on August 9<sup>th</sup>, in order to allow for circulation to PAC. Resolution and minutes of the PAC meeting are attached to this report.

Four individual written public comments and one enquiry for more information have been received as of the date of this report. Questions raised within the submissions were answered and additional information was provided, and made available as requested. Personal information has been redacted and comments are provided attached to this report.

Concern is generally being raised about the potential of the amendment and related severance to cause increased boat traffic and parking issues on the mainland, as well as interference with navigation due to docks. It was also noted that the island is within view of other waterfront

Figure 3 - Notice of Application and Public Meeting



#### Corporation of the City Of Kenora Notice of Complete Application and Public Meeting for a Zoning By-law Amendment, File Number D14-17-05 Planning Act, R.S.O 1990, c.P13, s. 34

Take Notice that Council of the Corporation of the City of Kenora will hold a Statutory Public Meeting, under Section 34 of the *Planning Act*, to consider a Zoning By-law Amendment as it pertains to Zoning By-law No. 101-2015, at the following time and location:

Statutory	When:	Tuesday, September 5th, 2017 at 12:00 p.m.
Public Meeting		Council Chambers, City Hall, 1 Main Street South, Kenora, ON
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The Council of the Corporation of the City of Kenora will then have the opportunity to consider a decision regarding the application at their regular meeting on September 12<sup>th</sup>, 2017.

You are also invited to attend The Kenora Planning Advisory Committee (PAC) regular meeting, who hears applications and considers recommendations to Council, commencing at the following time and location:

AC Meeting	When:
	Location:

August 15<sup>th</sup>, 2017 at 7:00 p.m. Training Room, Operations Centre 60 Fourteenth Street North, 2<sup>nd</sup> Floor, Kenora, ON

Purpose and Effect: To exempt the subject property from the provision to require minimum lot size and frontage requirements as per Section 4.5 of the Zoning By-law. If approved, the change would enable the creation of through lots with a minimum frontage of 22 metres, and lot area of 0.82 hectares.

Location of Property: Scott Island, Island K144, Parcel 237, Norman Bay. Refer to the map aside.

Other Applications: it is anticipated that an application for Consent as well as Site Plan Approval will also be submitted for the subject location.



Public Meeting: Input on the proposed amendment is encouraged. You can provide input by speaking at this meeting and you are not required to register in advance to speak. You may also provide your comments in writing. If you are aware of any person interested in or affected by the application who has not received a copy of this notice you are requested to inform that person of this meeting.

If possible, written submissions are requested to be made before August 9<sup>th</sup>, 2017 and directed to: Ms. Devon McCloskey, City Planner 60 Fourteenth Street North, 2<sup>nd</sup> Floor, Kenora, ON P9N 3X2 Email: dmccloskey@kenora.ca

Failure To Make Oral Or Written Submission: If a person or public body does not make oral submissions at a public meeting or make written submissions to the Council of The Corporation of the City of Kenora before the by-law is passed:

- a) the person or public body is not entitled to appeal the decision of the Council of The Corporation of the City of Kenora to the Ontario Municipal Board.
- b) the person or public body may not be added as a party to the hearing of an appeal before the Ontario Municipal Board unless, in the opinion of the Board, there are reasonable grounds to do so.

Appeal of a decision of the Municipality in respect of this amendment to the Zoning By-Law may be made by any person or public body not later than 20 days after notice of the decision is given.

Notice Of Decision: If you wish to be notified of the decision of the Council of The Corporation of the City of Kenora in respect of the application for Zoning By-Law Amendment, you must make a written request to Heather Kasprick, Clerk of The Corporation of the City of Kenora at 1 Main Street South, Kenora, ON P9N 3X2

Additional Information is available during regular office hours at the Operations Centre. Please contact Devon McCloskey, City Planner, if you require more information: Tel: 807-467-2059 or Email: dmccloskey@kenora.ca

Personal information that accompanies a submission will be collected under the authority of the Planning Act and may form part of the public record which may be released to the public.

Dated at the City of Kenora this 3rd day of August, 2017

properties on the mainland, and that increased density beyond the provisions of the regulations would not be favourable to the neighbourhood. In total, seven (7) individuals, provided written comments, and five (5) others spoke at the PAC stating their comments and concerns with the application.

#### 8. Evaluation

The Official Plan provides policy and direction as to the development and creation of lots designated for rural residential use. It also provides direction for proposals seeking to develop outside of the parameters given, and for development that is within the vicinity of significant features.

Several pieces of supporting information were supplied upfront with the application including, an environmental impact study, a fisheries habitat assessment, MCTS acknowledged archaeology assessment, and a septic suitability report for consideration of lots 0.8 to 1 hectare in size. A Planning Rationale, property PIN and site plan application were also provided. A Real Property Report - Plan of Survey was submitted after the PAC meeting on August 16<sup>th</sup>, with electronic copy to follow.

Toward the evaluation of reports received, the city circulated all information and received comments from agencies, and internal departments as to the development proposal and supporting information.

The NWHU was supportive of the technical information supplied as well as the recommendation within the site suitability report for septic fields. The MNRF provided comments to the Zoning By-law Amendment as well as Site Plan Application and advised that since significant fish habitat and tree lichen was identified on the south side of the island, that no development within 20 metres of the shoreline should occur, and that no shoreline structures including docks should be permitted on the south side of the island. Since both the east and west sides of the island are adjacent to narrow and busy navigation channels, docks would impede the flow of traffic and would not be suitable at these locations either. Ultimately it was suggested that if docks could not be accommodated on the northside of the island, that the proposed lot lines should be reconfigured to accommodate docks within adequate locations.

Since the ultimate effect of an approval of the application for zoning by-law amendment will be the submission of an application for consent to sever. It is important to consider whether the lots are suitable and independently able to accommodate development including buildings, docks, on-site sewage disposal and water supply.

Comments as to the site plan have been provided to the agent. The agent and the biologist who authored the fisheries report are not in agreement with the MNR's comments. Toward resolution, further discussion is to occur between the MNR and the agent. As of the date of this report resolution of matters of concern have not been achieved.

The agent for the application was advised that mainland docking is available with Tall Pines Marine, Harbourview Marina, Changes of Latitude and possibly with the Anchor Inn.

#### 9. Recommendation

As Planner for the City of Kenora, it is my recommendation that the recommendation of the PAC is upheld, to consider a decision once further information is provided to the PAC. Once the PAC has had the opportunity to reconsider the application, a subsequent recommendation will come forward to Council for consideration.

This report is being provided to Council for the purpose of background information at the Statutory Public Meeting.

ter Micloskeep

Devon McCloskey, RPP, MCIP City Planner

# Attachments (11)

- Complete Application form for Zoning By-law Amendment
- Archaeology Assessment
- Planning Rationale
- Environmental Impact Study
- Site Suitability Assessment for Septic
- Real Property Report Plan of Survey
- Parcel Abstract 'PIN'
- Draft Site Plan layout, application form and supplemental information for agreement
- Public Comments
- Draft PAC Minutes and Resolution Meeting Held August 15<sup>th</sup>, 2017
- Natural Heritage Correspondence MNR email and report August 30<sup>th</sup>, 2017